

2015 MAR 27 A 11: 14

OFFICE WEST VIRGINIA SECRETARY OF STATE

WEST VIRGINIA LEGISLATURE

FIRST REGULAR SESSION, 2015

ENROLLED

COMMITTEE SUBSTITUTE FOR

House Bill No. 2968

(By Delegate(s) Mr. Speaker (Mr. Armstead), Ashley, Bates, Perry, Kessinger, Hicks, Cooper, Shott, McCuskey and Arvon)

Passed March 12, 2015

In effect ninety days from passage.

HB 2968



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OFFICE WEST VIRGINIA SECRETARY OF STATE

H.B. 2968

(BY DELEGATE(S) MR. SPEAKER (MR. ARMSTEAD),
ASHLEY, BATES, PERRY, KESSINGER, HICKS, COOPER, SHOTT,
MCCUSKEY AND ARVON)

[Passed March 12, 2015; in effect ninety days from passage.]

AN ACT to amend and reenact §11-3-9 of the Code of West Virginia, 1931, as amended, relating to exempting from property tax certain real properties in this state owned by nonprofit youth organizations and built at a cost of at least \$100 million; specifying restrictions affecting the property; specifying permitted activities; requiring property owner to pay one and one quarter percent of gross revenues from specified uses, operations and activities; specifying how one and one quarter percent fee is administered, specifying how monies derived from one and one quarter percent fee are distributed; requiring reports; and defining terms.

Be it enacted by the Legislature of West Virginia:

That §11-3-9 of the Code of West Virginia, 1931, as amended, be amended and reenacted to read as follows:

ARTICLE 3. ASSESSMENTS GENERALLY.

§11-3-9. Property exempt from taxation.

- 1 (a) All property, real and personal, described in this
- 2 subsection, and to the extent limited by this section, is exempt
- 3 from taxation:
- 4 (1) Property belonging to the United States, other than
- 5 property permitted by the United States to be taxed under state
- 6 law;
- 7 (2) Property belonging exclusively to the state;
- 8 (3) Property belonging exclusively to any county, district,
- 9 city, village or town in this state and used for public purposes;
- 10 (4) Property located in this state belonging to any city, town,
- village, county or any other political subdivision of another state
- 12 and used for public purposes;
- 13 (5) Property used exclusively for divine worship;
- 14 (6) Parsonages and the household goods and furniture
- 15 pertaining thereto;
- 16 (7) Mortgages, bonds and other evidence of indebtedness in
- 17 the hands of bona fide owners and holders hereafter issued and
- 18 sold by churches and religious societies for the purposes of
- 19 securing money to be used in the erection of church buildings
- 20 used exclusively for divine worship or for the purpose of paying
- 21 indebtedness thereon;
- 22 (8) Cemeteries;
- 23 (9) Property belonging to, or held in trust for, colleges,
- 24 seminaries, academies and free schools, if used for educational,
- 25 literary or scientific purposes, including books, apparatus,
- 26 annuities and furniture;

- 27 (10) Property belonging to, or held in trust for, colleges or 28 universities located in West Virginia, or any public or private 29 nonprofit foundation or corporation which receives contributions
- 30 exclusively for such college or university, if the property or
- 31 dividends, interest, rents or royalties derived therefrom are used
- 32 or devoted to educational purposes of such college or university;
- 33 (11) Public and family libraries;
- (12) Property used for charitable purposes and not held or
 leased out for profit;
- 36 (13) Property used for the public purposes of distributing 37 electricity, water or natural gas or providing sewer service by a 38 duly chartered nonprofit corporation when such property is not 39 held, leased out or used for profit;
- 40 (14) Property used for area economic development purposes 41 by nonprofit corporations when the property is not leased out for 42 profit;
- 43 (15) All real estate not exceeding one acre in extent, and the 44 buildings on the real estate, used exclusively by any college or 45 university society as a literary hall, or as a dormitory or 46 clubroom, if not used with a view to profit, including, but not 47 limited to, property owned by a fraternity or sorority 48 organization affiliated with a university or college or property 49 owned by a nonprofit housing corporation or similar entity on 50 behalf of a fraternity or sorority organization affiliated with a 51 university or college, when the property is used as residential 52 accommodations or as a dormitory for members of the 53 organization;
- 54 (16) All property belonging to benevolent associations not 55 conducted for private profit;

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- 56 (17) Property belonging to any public institution for the
- 57 education of the deaf, intellectually disabled or blind or any
- 58 hospital not held or leased out for profit;
- 59 (18) Houses of refuge and mental health facility or 60 orphanage;
- 61 (19) Homes for children or for the aged, friendless or infirm 62 not conducted for private profit;
- 63 (20) Fire engines and implements for extinguishing fires, 64 and property used exclusively for the safekeeping thereof, and 65 for the meeting of fire companies;
- 66 (21) All property on hand to be used in the subsistence of 67 livestock on hand at the commencement of the assessment year;
- 68 (22) Household goods to the value of \$200, whether or not 69 held or used for profit;
- 70 (23) Bank deposits and money;
- 71 (24) Household goods, which for purposes of this section 72 means only personal property and household goods commonly 73 found within the house and items used to care for the house and 74 its surrounding property, when not held or used for profit;
- 75 (25) Personal effects, which for purposes of this section 76 means only articles and items of personal property commonly 77 worn on or about the human body or carried by a person and 78 normally thought to be associated with the person when not held 79 or used for profit;
- 80 (26) Dead victuals laid away for family use;
- 81 (27) All property belonging to the state, any county, district, 82 city, village, town or other political subdivision or any state

- college or university which is subject to a lease purchase agreement and which provides that, during the term of the lease purchase agreement, title to the leased property rests in the lessee so long as lessee is not in default or shall not have terminated the lease as to the property;
- 88 (28) Personal property, including vehicles that qualify for a 89 farm use exemption certificate pursuant to section two, article 90 three, chapter seventeen-a of this code and livestock, employed 91 exclusively in agriculture, as defined in article ten, section one 92 of the West Virginia Constitution: *Provided*, That this exemption 93 only applies in the case of such personal property used on a farm 94 or farming operation that annually produces for sale agricultural 95 products, as defined in rules of the Tax Commissioner;

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- (29) Real property owned by a nonprofit organization whose primary purpose is youth development by means of adventure, educational or recreational activities for young people, which real property contains a facility built with the expenditure of not less than \$100 million that is capable of supporting additional activities within the region or the state and which is leased or used to generate revenue for the nonprofit organization whether or not the property is used by the nonprofit organization for its nonprofit purpose, subject to the requirements, limitations and conditions set forth in subsection (h) of this section; and
- (30) Any other property or security exempted by any other provision of law.
- (b) Notwithstanding the provisions of subsection (a) of this section, no property is exempt from taxation which has been purchased or procured for the purpose of evading taxation whether temporarily holding the same over the first day of the assessment year or otherwise.
- 113 (c) Real property which is exempt from taxation by 114 subsection (a) of this section shall be entered upon the assessor's

- books, together with the true and actual value thereof, but no
- 116 taxes may be levied upon the property or extended upon the
- 117 assessor's books.
- (d) Notwithstanding any other provisions of this section, this section does not exempt from taxation any property owned by,
- 120 or held in trust for, educational, literary, scientific, religious or
- 121 other charitable corporations or organizations, including any
- 122 public or private nonprofit foundation or corporation existing for
- the support of any college or university located in West Virginia,
- unless such property, or the dividends, interest, rents or royalties
- derived therefrom, is used primarily and immediately for the
 - 126 purposes of the corporations or organizations.
 - 127 (e) The Tax Commissioner shall, by issuance of rules,
 - 128 provide each assessor with guidelines to ensure uniform
- assessment practices statewide to effect the intent of this section.
- 130 (f) Inasmuch as there is litigation pending regarding
- 131 application of this section to property held by fraternities and
- 132 sororities, amendments to this section enacted in the year 1998
- 133 shall apply to all cases and controversies pending on the date of
- 134 such enactment.
- 135 (g) The amendment to subdivision (27), subsection (a) of
- 136 this section, passed during the 2005 regular session of the
- 137 Legislature, shall apply to all applicable lease purchase
- 138 agreements in existence upon the effective date of the
- 139 amendment.
- (h) Nonprofit youth organization exemption Limitations,
- 141 Conditions, Collection and administration of one and one quarter
- percent fee, limitations and distribution of monies.
- 143 (1) The exemption from ad valorem taxation provided
- pursuant to the provisions of subdivision (29), subsection (a) of

- 145 this section does not apply to a property owned by a nonprofit 146 organization otherwise qualifying for the exemption but which 147 property or facilities are used for-profit or outside the primary 148 purpose of the owner which result in unrelated business taxable 149 income as defined by Section 512 of the Internal Revenue Code 150 of 1986, as amended, unless the income is generated by an 151 activity upon which the one and one quarter percent fee 152 authorized by subdivision (2) of this section is applied as 153 provided in subdivision (3) of this subsection.
- 154 (2) The owner of real property exempt from ad valorem 155 taxation under subdivision (29), subsection (a) of this section 156 shall pay an amount equal to one and one quarter percent of the 157 gross revenues the owner receives in accordance with this 158 subsection. For purposes of this subsection, "gross revenues" 159 means the gross amount received by the owner as payment for 160 use of the property or the facilities thereon.
 - (3) Gross revenues derived from the following facilities, uses, activities and operations are subject to a fee of one and one quarter percent of such gross revenues:

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- (A) Gross revenues derived from the use of lodging and campground facilities by persons participating in meetings and multiday spectator sports or multiday recreational, celebratory or ceremonial events held on-site where on-site lodging or camping is offered as part of the program. For purposes of this section the term "meeting" means, and is limited to, a gathering, assembly or conference of two or more persons who have deliberately convened at a single specific location at a single specified time and date for a common specific purpose.
- (B) Gross revenues derived from any retail store located at the facility that is open only to those persons who are attending meetings, spectator sports, recreational, celebratory or ceremonial events held on-site at the facility.

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- 177 (C) Gross revenues derived from operations of gift shops at 178 a welcome or information center located adjacent to a public 179 highway operated by the nonprofit organization which is open to 180 the general public.
- 181 (D) Gross revenues derived from the leasing of zip-lines, 182 canopy tours, wheeled sports and climbing facilities used by the 183 general public on a for-profit basis (i) Under a written agreement 184 with a licensed commercial outfitter operating a business 185 utilizing zip-lines, canopy tours, wheeled sports or climbing 186 areas of a similar nature in the same or an adjacent county where 187 the facilities are located; and (ii) When the property or facilities 188 are used as part of a training or advanced experience offered by 189 the licensed commercial outfitter.
 - (E) Gross revenues derived from the use or operation of ziplines, canopy tours, wheeled sports facilities or activities, climbing facilities or activities and the use or operation of other sporting facilities on the exempt property that are leased on a for-profit basis for spectator events, such as concerts, spectator sporting events or exhibitions or similar mass gathering events.
 - (F) Gross revenues derived from leases or agreements for use of the property for meetings and mulitday spectator sports or events or multiday recreational, celebratory or ceremonial events, held on site.
- 200 (4) Notwithstanding any other provision of this section to the 201 contrary, programs or activities occuring on the property or its 202 facilities held in conjunction with a government organization or 203 sponsored by other nonprofit organizations serving youth, 204 veterans, military services, public service agencies including, 205 fire, police, emergency and search and rescue services, 206 government agencies, schools and universities, health care 207 providers and similar organizations or groups which are 208 designed to provide opportunities for learning or training in the

- areas of leadership, character education, science, technology, engineering, arts and mathematics (STEAM) programs, physical challenges, sustainability, conservation and outdoor learning shall be considered a charitable or nonprofit use for the purposes of this section and not subject to the one and one quarter percent fee.
- 215 (5) Notwithstanding any other provision of this section to the 216 contrary, activities open to the public through individual visitor 217 passes allowing tours and access to the property and its facilities 218 for the purpose of viewing or participating in demonstrations, 219 programs and facilities providing information and experiences 220 consistent with the owner's nonprofit purposes where zip-lines, 221 canopy tours, wheeled sports or climbing facilities are merely 222 components of the demonstrations, programs and facilities used 223 shall be considered a charitable or nonprofit use for the purposes 224 of this section and not subject to the one and one quarter percent 225 fee: Provided, That such individual visitor passes may not 226 include the rental or use of on-site overnight lodging or camping 227 facilities.

228 (6) Administration –

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- 230 (A) The sheriff of the county wherein the majority of the 230 acreage of the property is located as specified in the deed to such 231 property, shall collect, on a monthly basis, all monies derived 232 from the fee of one and one quarter percent of the gross revenues 233 imposed under this subsection.
 - (B) The sheriff of the county wherein the majority of the acreage of the property is located as specified in the deed to such property, shall prescribe such forms and schedules as may be necessary for the efficient, accurate, and expeditious payment and reporting of the one and one quarter percent fee specified in this subsection on gross revenues.

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- 240 (C) The sheriff of the county wherein the majority of the 241 acreage of the property is located as specified in the deed to such 242 property, shall administer the fee imposed under this subsection, 243 including refunds and adjustments.
- 244 (D) Payment, administration and compliance of fee payers 245 and administrators shall be subject to audit by the Office of 246 Chief Inspector.
- 247 (E) All monies so collected, net of refunds and adjustments, 248 shall be paid into a special account in the State Treasury, which 249 is hereby created, and the amount thereof shall be distributed and 250 paid annually, by the State Treasurer, on October 1 of each year, 251 into the funds and to the distributees specified in subdivision (7) 252 of this subsection in the amounts specified therein.

253 (7) Distribution –

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- 254 (A) Twenty-five percent of monies so collected, net of 255 refunds and adjustments, shall be paid annually to the Tourism 256 Promotion Fund established pursuant to section twelve, article 257 two, chapter five-b of this code.
 - (B) Twenty-five percent of monies so collected, net of refunds and adjustments, shall be paid annually to the sheriff of the county where the property is located which, but for the exemption provided in subdivision (29), subsection (a) of this section, would be entitled to receive ad valorem taxes on the property. The sheriff shall treat all such payments in the same manner as payments in lieu of taxes, and such payments are subject to the adjustment mandated under section twelve, article nine-a, chapter eighteen of this code. For properties located in more than one county, the amount paid to the sheriff of the county shall be in proportion to the total number of acres located in each county at the close of the fiscal year, as specified in the deed to such property.

- 271 (C) Fifty percent of monies so collected, net of refunds and 272 adjustments, shall be divided equally and paid annually into 273 separate accounts established and maintained by the sheriffs of 274 the county or counties wherein the property is located and the 275 sheriffs of any other county that is within the jurisdiction of the 276 same economic development authority as the county or counties 277 wherein the property is located to be used solely for the 278 establishment and delivery of a science, technology, engineering, 279 art and math (STEAM) program in conjunction with the owner 280 of the exempt property. The funds shall be divided equally for 281 use in each county and the programs must be approved by the 282 respective county superintendents of schools. Expenditures from 283 the accounts shall be authorized by the county superintendent of 284 schools.
- 285 (8) If lodging is furnished as part of a retreat, meeting, or 286 multiday spectator sport or event being held on-site wherein on-287 site lodging or camping is offered as part of the program, any 288 applicable hotel occupancy tax and state and local consumers 289 sales and service tax and use tax shall be paid based upon the 290 actual location of such lodging.
- (9) If merchants are allowed to do business on the property, 292 the owner or lessee of the property shall offer space to local 293 merchants on terms at least as favorable as are offered to other 294 merchants.

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- (10) For the purposes of this subsection, owner includes the owner holding record title to the property and its affiliates to the extent they are commonly owned, controlled or have the power to appoint the governing body of the affiliate.
- (11) The Tourism Commission shall include in its annual report submitted to the Governor and the Legislature a summary of funds paid into the Tourism Promotion Fund and recommendations pertaining to the administration of this section.

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- (12) This subsection may not be construed to prohibit the owner of property otherwise subject to this section from having portions of the property severed from the remainder of the property, assessed and taxed as if nonexempt and thereafter conducting business on such property the same as any other nonexempt property: *Provided*, That the area of property to be severed shall be approved by the county commission wherein the property lies so as to include in the severance all property substantially supporting the for profit or business activity giving rise to the specific purpose of the severance and excluding all property entitled to the continued benefits of this Act.
- (i) To assure the implementation of subsection (h) of this section does not harm local and regionally located businesses by use of the tax exempt facility in a manner that cause unfair competition and unreasonable loss of revenue to those businesses, studies shall be periodically conducted to assure that further legislation is in order regarding the uses of the tax exempt facility. The County commission of any county where such a property is located shall report to the Joint Committee on Government and Finance by the first day of January every five years after the effective date of this section. The report shall include information on any unfair business competition resulting from the establishment of the non-profit status, and include a report of the costs and benefits to its county of the tax exemption and associated fee, including an audit of that county's use of the net revenues. The West Virginia University Bureau of Business and Economic Research in coordination of the Center for Business and Economic Research at Marshall University, by January 1, two thousand twenty, shall undertake a study and report to the Committee, the economic impact of this tax exemption and fee to the county and that region of the state, and make any recommendations regarding the benefits and disadvantages for continuing the provision of this tax exemption and fee, included, but not limited to, the impacts to other small

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- 337 and large businesses in the county, the costs to the county has
- 338 incurred as a result of use of the facility, and any other relevant
- 339 data that the universities may deem relevant.

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That Joint Committee on Enrolled Bills hereby certifies that the foregoing bill is correctly enrolled.

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| Chairman, House Committee, |
|-------------------------------------|
| / Chairman, Senate Committee |
| Originating in the House. |
| In effect ninety days from passage. |
| Agother J. Harris |
| Clerk of the House of Delegates |
| Clerk of the Senate |
| Speaker of the House of Delegates |
| Mill Pal |
| President of the Senate |

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| day of March | , 2015. |
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| | al Kay Sombler |
| | Governor |

PRESENTED TO THE GOVERNOR

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